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ACTION EUR-25

INFO OCT-01 ADP-00 OIC-04 SS-15 ACDA-19 H-02 NSC-10

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01

PRS-01 GAC-01 USIA-12 TRSE-00 MBFR-03 SAJ-01 RSR-01

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E. O. 11652: GDS, DEC 31, 1979

TAGS: MCAP, NATO

SUBJECT: DRAFT MINISTERIAL GUIDANCE

REF: STATE 102186

SUMMARY: IN MORNING MEETING MAY 29 DPC ACCEPTED DRAFT TEXT OF "MINISTERIAL GUIDANCE TO THE NATO MILITARY AUTHORITIES" (DPC/D(73)8 (DRAFT) WITH MINOR AMENDMENTS, EXCEPT FOR BRACKETED PARA 32 ON RESOURCES LEVELS, WHICH THEY REMANDED TO DRC. DRC MET AFTERNOON MAY 29 AND ARRIVED AT COMPROMISE DESCRIBED BELOW, WHICH WAS ACCEPTED BY DPC IN ITS CONTINUING AFTERNOON SESSION. REPORT WILL NOW BE ISSUED AS DPC/D(73)8. AS A POINT OF INTEREST DURING DPC MEETING, SPIERENBERG (NETH) INFORMED DPC THAT PASSAGE ON RATIONALIZATION AND SPECIALIZATION (SECOND LAST SENTENCE PARA 34) DID NOT GO FAR ENOUGH IN VIEWS HIS GOVERNMENT AND THAT HE EXPECTED HIS DEFENSE MINISTER WOULD PROPOSE THAT CENTRAL REGION NATIONS FORM A GROUP TO STUDY APPLICATION OF THESE PRINCIPLES; HE HOPED TO HAVE MORE INFORMATION BEFORE THE DPC MINISTERIAL MEETING. END SUMMARY.

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1. IN HIS OPENING STATEMENT ON MINISTERIAL GUIDANCE TO THE NATO MILITARY AUTHORITIES AT DPC ON MAY 29, LUNS POINTED OUT THAT IN THE SIX YEARS SINCE THE BASIC GUIDANCE OF 1967, THERE HAD BEEN CHANGES IN THE POLITICAL CLIMATE, IN TECHNOLOGY, AND IN THE

SITUATION AT SEA; THE CURRENT DRAFT GUIDANCE DEALT WITH THESE WITHOUT BRINGING THE CURRENT STRATEGIC CONCEPT INTO QUESTION. HOWEVER, THE CURRENT DRAFT LEFT THE QUESTION OF RESOURCE LEVELS (PARA 32) TO BE DEALT WITH.

2. AMBASSADOR RUMSFELD STATED US PREFERENCE FOR FORMULA 3, WITH MODIFICATION AT BEGINNING OF THE SECOND HALF OF THE PARAGRAPH (REFTEL). LUNS ALSO SAW FORMULA 3 AS BEST.

3. DE STAERCKE (BELGIUM) SAW DANGERS IN ADOPTING FORMULA 3 SINCE BELGIAN ANNUAL EFFORT TO INCREASE DEFENSE EXPENDITURES BY FOUR PERCENT IN REAL TERMS WOULD NO LONGER SEEM REQUIRED. HE REPORTED BELGIUM AS FAVORING FORMULA 2.

4. IN ENSUING DISCUSSION, ERALP (TURKEY), MENZIES (CANADA), CHORAFAS (GREECE), HJORTH- NIELSEN (DENMARK), AND BETTINI (ITALY) FOUND FORMULA 3 EITHER ACCEPTABLE OR INTERESTING; BUT SPIERENBERG (NETH) AND KRAPF (FRG) COULD ACCEPT ONLY FORMULA 2. QUINLAN (IN CHAIR TEMPORARILY FOR PECK, UK), WAS ONLY VOTER FOR FORMULA 1. OUTCOME WAS AGREEMENT THAT DRC WOULD TAKE UP QUESTION IN AFTERNOON.

5. DPC THEN AGREED PAPER, EXCEPT FOR PARA 32, WITH FOLLOWING AMENDMENTS:

A. MOVE FOOTNOTE AT END OF PARA 14 SO THAT IT APPLIES TO ENTIRE SECTION, " WARNING OF WAR."

B. IN SECOND SENTENCE OF PARA 17, ADD THE WORD " EITHER" AFTER " INCLUDING NUCLEAR WEAPONS." SECOND SENTENCE NOW READS: " NATO FORCES MUST BE PREPARED TO USE ANY FORCE CAPABILITY AT THEIR DISPOSAL, INCLUDING NUCLEAR WEAPONS, EITHER IN THE CONTEXT OF DIRECT DEFENSE AND DELIBERATE ESCALATION TO BRING HOME TO THE OTHER SIDE WITH UNMISTAKABLE FORCE THE RISK OF CONTINUED AGGRESSION, OR IN A GENERAL NUCLEAR RESPONSE."

C. IN PARA 31, DELETE THE THIRD LAST SENTENCE BEGINNING WITH THE WORDS " IN VERY FEW CASES...", MAKE TWO SENTENCES OUT OF THE LAST SENTENCE BY CHANGING THE SEMI- COLON AFTER " TRUE" TO A PERIOD
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AND INSERTING " THEREFORE" BEFORE " NATIONAL CONTRIBUTIONS."

D. IN PARA 34, IN THE THIRD SENTENCE SUBSTITUTE " CAPABILITIES" FOR " PLANNING" SO THAT THE SENTENCE WILL READ: " THERE IS ALSO A REQUIREMENT TO ENSURE THE CORRECT BALANCE AND INTER- RELATIONSHIP BETWEEN FORCE CAPABILITIES AND SUPPORTING PROGRAMS."

6. SPIERENBERG, AFTER RESERVING DUTCH POSITION ON RATIONALIZATION AND SPECIALIZATION IN SECOND LAST SENTENCE OF PARA 34 ON BASIS THAT IN THE VIEW OF HIS DEFENSE MINISTER IT DID NOT GO FAR ENOUGH, AGREED THAT THE LANGUAGE COULD STAND. HE EXPECTED THAT NETHERLANDS DEFENSE MINISTER WILL AT JUNE 7 MINISTERIAL REAFFIRM DUTCH INTENTION TO MAINTAIN THEIR DEFENSE OUTPUT BUT WILL INDICATE THAT THIS CAN BE DONE EFFECTIVELY ONLY IN THE CONTEXT OF RATIONALIZATION AND SPECIALIZATION; HE ANTICIPATED THAT HIS DEFENSE MINISTER

WOULD URGE THAT CENTRAL REGION NATIONS FORM A GROUP TO STUDY THE PROBLEM AND HOPED TO BE ABLE TO FURNISH FURTHER DETAILS BEFORE JUNE 7.

7. IN RESUMED AFTERNOON SESSION, DPC ACCEPTED COMPROMISE VERSION OF PARA 32 AS DRAFTED BY DRC:

"32. IN DECEMBER LAST WE CALLED UPON NATIONS TO MAKE A SPECIAL EFFORT IN THE FIELD OF DEFENSE BEGINNING IN 1973 (FOOTNOTE: NAC NAC COMMUNIQUE OF DECEMBER 8, 1972, PARA 21). TO THIS END THE NATO MILITARY AUTHORITIES SHOULD BASE THEIR FORCE PROPOSALS FOR THE DEFENSE PLANNING PERIOD UP TO 1980 ON THE ASSUMPTION THAT ALL COUNTRIES WILL DEVOTE TO NATO DEFENSE PURPOSES, WHERE THIS IS WITHIN THEIR ECONOMIC CAPABILITY, A STABLE AND POSSIBLY LARGER PROPORTION OF THEIR GROWING NATIONAL WEALTH."

8. REVISED PAPER WILL NOW BE ISSUED AS DPC/ D(73)8.

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